

Message Text

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ORIGIN IO-10

INFO OCT-01 AF-06 EUR-12 ISO-00 CIAE-00 DODE-00 PM-03 H-02

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FM SECSTATE WASHDC

TO AMCONSUL CAPE TOWN

INFO AMEMBASSY LONDON

AMEMBASSY LUSAKA

AMEMBASSY PARIS

AMEMBASSY PRETORIA

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 082913

CAPETOWN FOR EMBASSY

E.O. 11652: GDS

- WA

TAGS: UN, PFOR, SF, WA

SUBJECT: JOINT APPROACH TO SOUTH AFRICA ON NAMIBIA

REF: A. STATE 066890

B. CAPETOWN 362

FOR CHARGE

1. WE HAVE NOW REACHED AGREEMENT WITH FRENCH AND BRITISH
ON AIDE MEMOIRE AND TALKING POINTS ON NAMIBIA DEVELOPED
DURING TRIPARTITE MEETING ON MARCH 24 AND HAVE DECIDED TO
MAKE JOINT APPROACH WITH UK AND FRANCE. BRITISH AND
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FRENCH HOPE TO MAKE DEMARCHE SOONEST. BRITISH AND FRENCH

EMBASSIES IN WASHINGTON HAVE TOLD US THEIR GOVERNMENTS HAVE INSTRUCTED THEIR EMBASSIES TO MAKE JOINT APPROACH ON BASIS OF AIDE MEMOIRE AND TALKING POINTS AND ARE INSTRUCTING THEIR EMBASSIES IN CAPE TOWN TO COORDINATE WITH YOU.

2. THEREFORE, IN COLLABORATION WITH BRITISH AND FRENCH AMBASSADORS, YOU SHOULD SEEK EARLY JOINT APPOINTMENT WITH FOREIGN MINISTER MULLER TO DELIVER AIDE MEMOIRE ON NAMIBIA. YOU MAY DECIDE WITH BRITISH AND FRENCH AMBASSADORS WHO WILL PRESENT AIDE MEMOIRE AND MAKE ADDITIONAL AGREED POINTS ORALLY. WHILE SUBSTANCE OF OUR APPROACH MAY LATER BE MADE PUBLIC IN SECURITY COUNCIL AS NEEDED TO DEMONSTRATE THAT RESISTANCE TO SANCTIONS DOES NOT SIGNIFY LACK OF INTEREST IN PRESSING SOUTH AFRICA TO MOVE TOWARD SELF-DETERMINATION IN NAMIBIA, THIS IS MATTER ON WHICH WE (AND UK AND FRANCE) WOULD LIKE TO RESERVE JUDGMENT. IF SAG INQUIRES ABOUT THIS POINT, YOU MAY SAY THAT WE HAVE NO INTENTION OF MAKING AIDE-MEMOIRE PUBLIC. SHOULD PRESS INQUIRE ABOUT PURPOSE OF CALL, YOU MAY CONCUR IN JOINT STATEMENT THAT THE THREE CHIEFS OF MISSION PRESENTS THEIR GOVERNMENTS VIEWS ON THE FUTURE OF NAMIBIA.

3. WE HOPE APPROACH WILL IMPRESS ON SOUTH AFRICA URGENCY OF ANNOUNCING A FORTHCOMING PROGRAM FOR SELF-DETERMINATION IN NAMIBIA. SHOULD SOUTH AFRICA TAKE HARD LINE ON NAMIBIA, WE MIGHT BE FACED IN SECURITY COUNCIL MEETING IN MAY OR JUNE WITH PROPOSAL FOR SANCTIONS REQUIRING DAMAGING VETO. THUS, WE OBVIOUSLY HAVE INTEREST TO MAINTAIN COMMON FRONT ON THIS SECURITY COUNCIL ISSUE WITH BRITISH AND FRENCH IN EVENT WE NEED SAME COMMON FRONT IN BLOCKING SANCTIONS AS WE HAD IN OCTOBER IN VETOING SOUTH AFRICA'S EXPULSION FROM UN.

4. AIDE MEMOIRE WHICH BEING TRANSMITTED SEPTTEL SHOULD BE PRESENTED WHILE MAKING FOLLOWING AGREED POINTS ORALLY:

A. THE GOVERNMENTS OF FRANCE, THE UNITED KINGDOM AND THE UNITED STATES OF AMERICA JOINED IN VOTING FOR SECURITY COUNCIL RESOLUTION 366 OF 17 DECEMBER, THE TEXT OF WHICH WAS THE PRODUCT OF EXTENSIVE CONSULTATIONS AND COMPROMISE AMONG SECURITY COUNCIL MEMBERS. THIS RESOLUTION ENVISAGED CONFIDENTIAL

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ANOTHER MEETING OF THE SECURITY COUNCIL BEFORE THE END OF MAY. IT WOULD BE VERY DESIRABLE IF, IN THE NEAR FUTURE AND IN ANY CASE BEFORE THE COUNCIL CONVENES, THE SOUTH AFRICAN GOVERNMENT COULD MAKE A PUBLIC STATEMENT, FOR COMMUNICATION TO THE UNITED NATIONS, SPELLING OUT THE SOUTH AFRICAN GOVERNMENT'S INTENTION TO BRING SELF-DETERMINATION TO THE INHABITANTS OF SOUTH WEST AFRICA AT AN EARLY DATE;

B. THE THREE GOVERNMENTS BELIEVE THAT IT WOULD BE IN THE SOUTH AFRICAN GOVERNMENT'S INTEREST TO RESUME CONTACT AT AN APPROPRIATE STAGE WITH THE SECRETARY GENERAL, WHO COULD BEST ARRANGE SATISFACTORY UNITED NATIONS INVOLVEMENT;

C. IN DELIVERING THE AIDE-MEMOIRE, THE THREE GOVERNMENTS STRESS THAT THEIR APPROACH RESULTS FROM A VERY CAREFUL SCRUTINY OF THE PROBLEM AND REFLECTS THEIR UNANIMOUS CONVICTION THAT IT DESERVES URGENT ATTENTION.

5. (FYI: POINTS UNDERLINE SHARED CONVICTION THAT SOUTH AFRICA SHOULD MAKE STATEMENT OF ITS INTENTIONS BEFORE SECURITY COUNCIL'S MAY 30 DEADLINE. SUCH STATEMENT COULD COMMIT SOUTH AFRICA TO POSITIVE ACTION IN NAMIBIA AND COULD FORESTALL CALLS FOR CHAPTER VII ACTION. POINT B IS ATTEMPT TO ACCOMMODATE FRENCH DESIRE TO SUGGEST RESUMED CONTACTS BETWEEN SECRETARY GENERAL AND SOUTH AFRICA WHILE IMPLYING THAT TALKS WITH SECRETARY GENERAL MIGHT PRODUCE UN INVOLVEMENT IN SELF-DETERMINATION PROCESS MORE ACCEPTABLE TO SOUTH AFRICA THAN THAT OF OTHER ELEMENTS OF UN SUCH AS COUNCIL FOR NAMIBIA. WE WISH TO BE OBLIQUE ON THIS POINT SINCE IT OBVIOUSLY WOULD BE EMBARRASSING TO US IF IT WERE REVEALED THAT WE DO NOT FAVOR ROLE FOR COUNCIL IN SELF-DETERMINATION PROCEEDINGS IN NAMIBIA. END FYI.)

6. AS SOON AS YOU HAVE FIRM TIME FOR PRESENTATION, DEPT WILL IN ORDER TO SUPPORT YOUR DEMARCHE SCHEDULE APPOINTMENT FOR DISCUSSION OF AIDE MEMOIRE WITH SOUTH AFRICAN AMBASSADOR HERE AND BRITISH AND FRENCH WILL DO LIKEWISE IN PARIS AND LONDON.

7. FOR LUSAKA: WE WILL DISCUSS WITH BRITISH AND FRENCH QUESTION OF INFORMING INTERESTED AFRICAN GOVERNMENTS OF OUR CONFIDENTIAL

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APPROACH TO SOUTH AFRICA. REQUEST THAT YOU AT THIS TIME NOT INFORM GRZ OR OTHERS OF JOINT APPROACH. KISSINGER

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